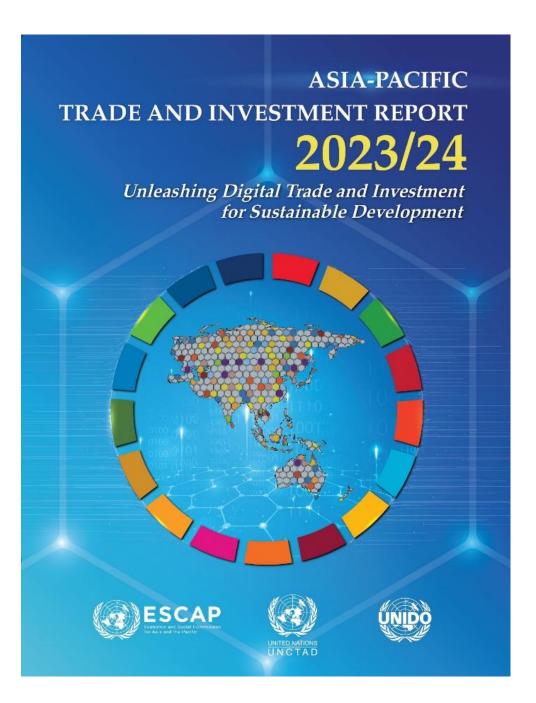
# International instruments and tools for digital trade

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Yann Duval
Chief of Trade Policy and Facilitation
Trade, Investment and Innovation Division
United Nations Economic and Social Commission
for Asia and the Pacific





## Digital trade?

Cross-border sales of goods and services that are digitally ordered and/or digitally delivered.\*

- Digitally delivered examples:
  - Hire a medical doctor based abroad to provide online diagnostic services online
  - Subscribe to foreign streaming services (audio or video)
- Digitally ordered example:
  - Order imported home appliances on e-commerce platform

NOT digitally ordered or delivered (NOT digital trade):

Order goods from abroad through email or social media

## Digital trade and investment trends

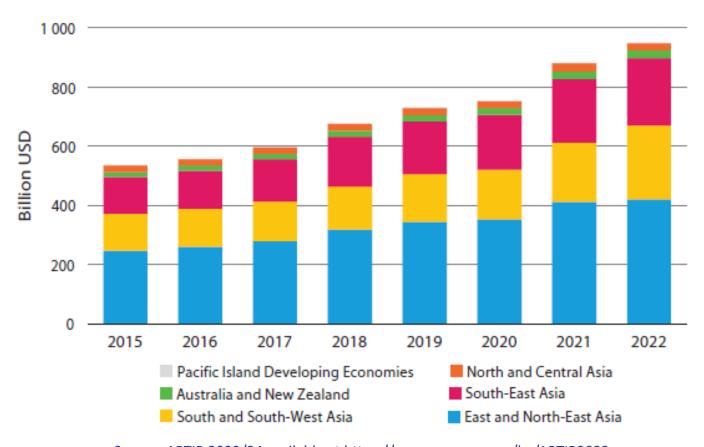
Digital trade in Asia-Pacific has been growing rapidly, driven by dynamic intraregional demand.

Trade and FDI opportunities are concentrated (East Asia and India).

Landlocked countries in Asia-Pacific accounted for less than 2% in the region's digital deliverable exports. SPECA accounted for about 0.5%.



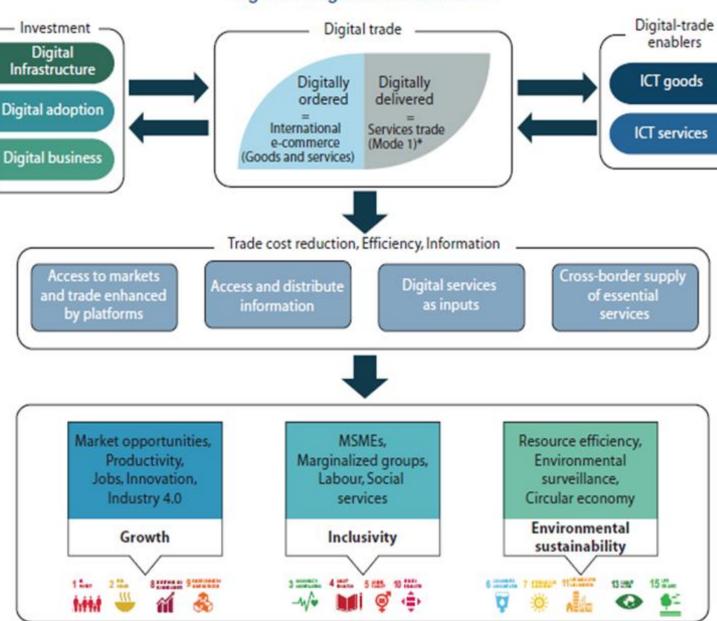
Figure 2. Digitally deliverable service exports by Asia-Pacific subregions



Source: APTIR 2023/24 available at <a href="https://www.unescap.org/kp/APTIR2023">https://www.unescap.org/kp/APTIR2023</a>



Figure 1. Digital trade and SDGs



Gains from digital trade are not automatic

to be inclusive, cooperative and respectful of the environment

### Trade digitalization

(i.e., digitalizing trade procedures) an important priority

Leverage existing agreements, tools and standards where possible

# International instruments and tools for digital trade (selected, not comprehensive)

## Policy research and benchmarking tools

- UN Regional Digital Trade Integration Index
- UN Trade Digitalization Index
- Legal/Technical Cross-border Readiness Assessment Guides and Toolkit

## Intergovernmental cooperation instruments

- Existing WTO agreements
- RTAs, including digital economy agreements
- CPTA: Framework Agreement on Facilitation of Cross-Border Paperless Trade in Asia and the Pacific
- JSI on e-commerce

## **UN Regional Digital Trade Regulatory Integration Index (RDTII 2.0)**









RDTII is an analytical framework designed to highlight where policy attention and regulatory cooperation is needed to reduce compliance costs related to digital trade.

#### **Concepts:**

Regional integration and digital connectivity requires cooperation to:

- (i) promote interoperability of systems across regional economies;
- (ii) reduce regulatory compliance costs to unlock digital trade;
- (iii) ensure the availability and quality of ICT goods and services

### Cover 12 policy areas (56 policy indicators) in 3 clusters:

5.7 Lack of independent telecom authority

### Digital governance, Traditional trade policy measures, Domestic regulations

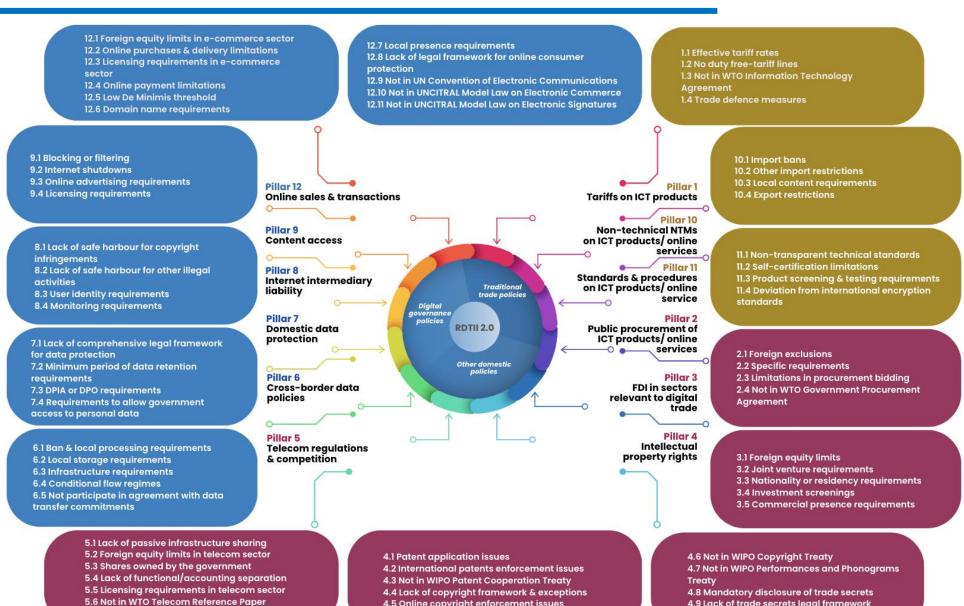


ESCAP

4.9 Lack of trade secrets legal framework

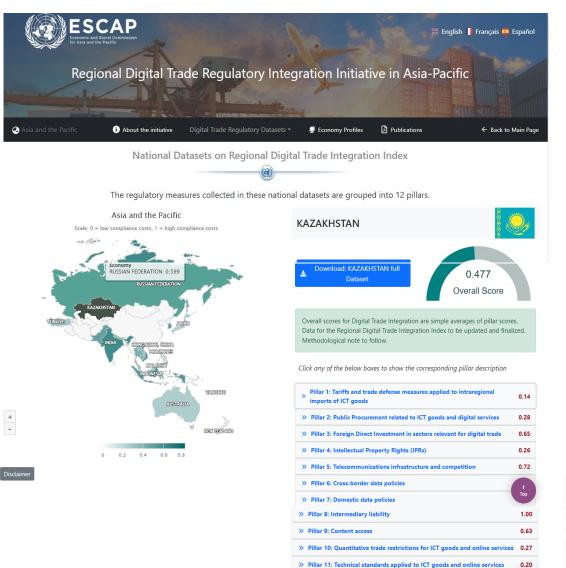
Regional Digital Trade

Integration Index 2.0: A Guide



4.5 Online copyright enforcement issues

#### How to access the data



» Pillar 12: Online sales and transactions

The database includes 21 Asia-Pacific economies.

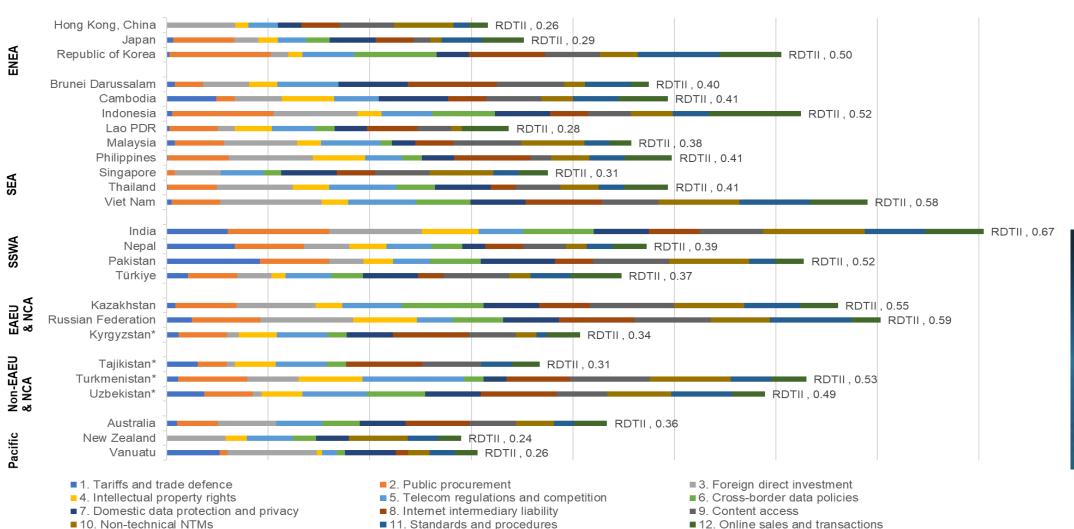
An extended version (forthcoming) will include Mongolia,
Kyrgyzstan, Tajikistan, Turkmenistan, Uzbekistan.





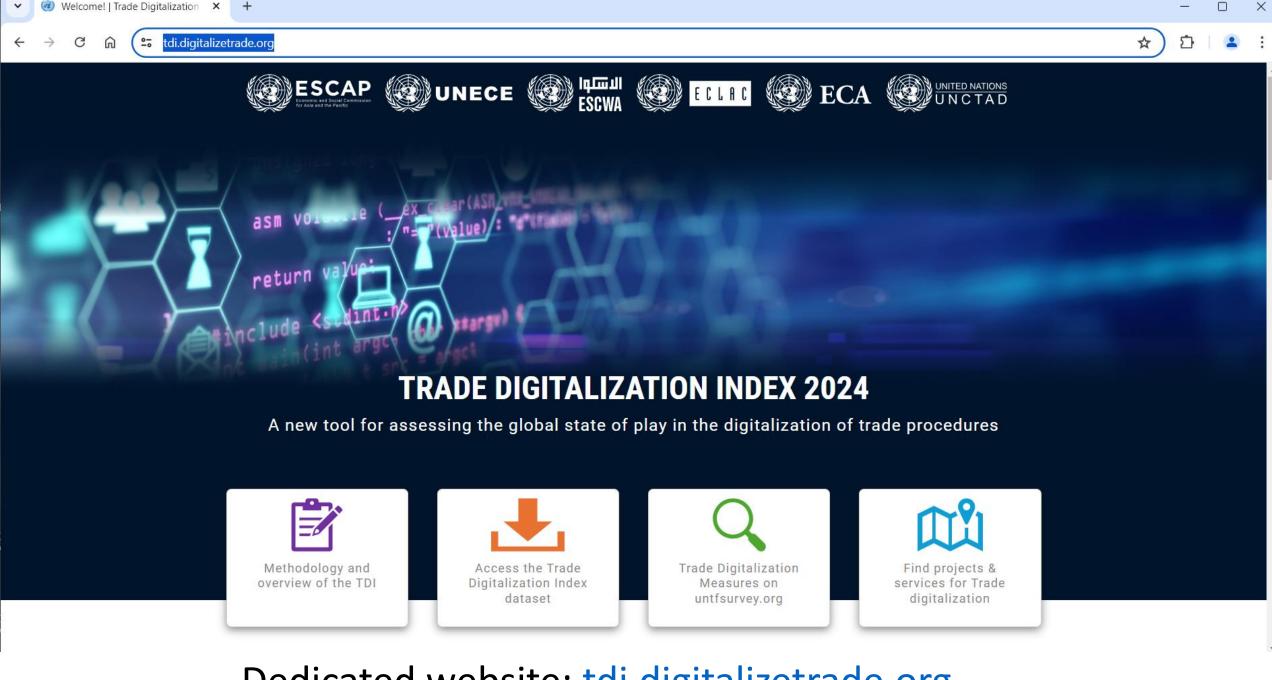
## **ESCAP-RDTII** scores (regulatory compliance cost), 2023











Dedicated website: tdi.digitalizetrade.org

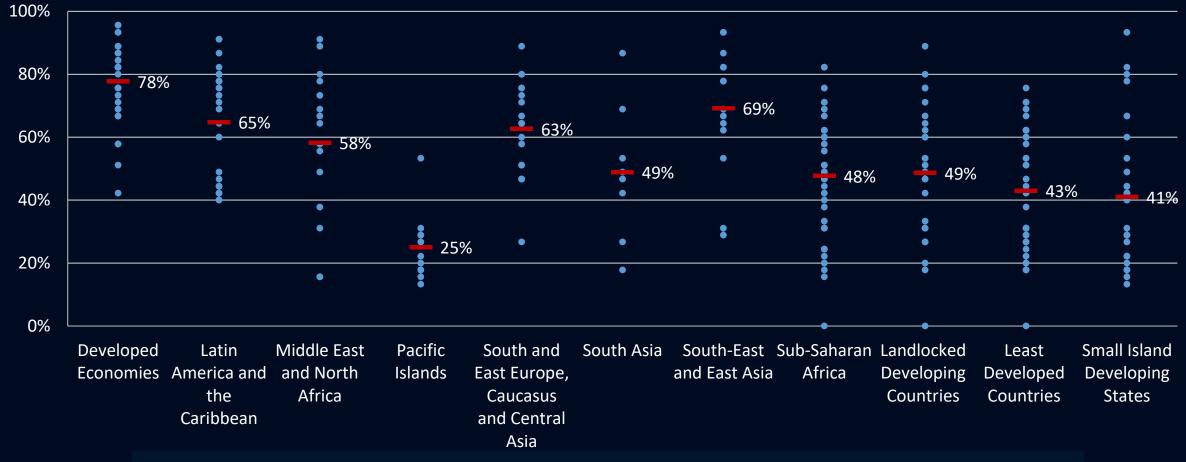
## TRADE DIGITALIZATION INDEX 2024

Based on 15 "Digital Trade Facilitation" measures included in the UN Global Survey on Digital and Sustainable Trade Facilitation.

	Measures				
Paperless trade	Automated Customs System				
	Internet connection available to Customs and other trade control agencies				
	Electronic Single Window System				
	Electronic submission of Customs Declarations				
	Electronic application and issuance of import and export permit				
	Electronic submission of Air Cargo Manifests				
	Electronic application and issuance of Preferential Certificate of Origin				
	E-Payment of Customs Duties and Fees				
	Electronic application for Customs refunds				
Cross-border paperless	Laws and regulations for electronic transactions				
trade	Recognized certification authority				
	Electronic exchange of Customs Declaration				
	Electronic exchange of Certificate of Origin				
	Electronic exchange of Sanitary and Phyto-Sanitary Certificate				
	Paperless collection of payment from a documentary letter of credit				

## TDI 2024 RESULTS - highlights

Substantial variations in trade digitalization implementation also within each region / economy group, including in LDCs, LLDCs and SIDs

















## TDI 2024 RESULTS - highlights

- Digitalization rates are on the rise in all regions
  - 8 percentage points average increase between 2021 and 2023
  - Above average progress in LDCs and LLDCs

Global implementation of 'paperless trade' measures stands at 69%; but only 46% implementation for "cross-border paperless trade"

## Top performers in countries with special needs

- Benin (LDC)
- Uzbekistan (LLDC)
- Mauritius and Dominican Republic (SIDs)

















## **Cross-border Paperless Trade Readiness Assessment tools**



National Readiness Assessments

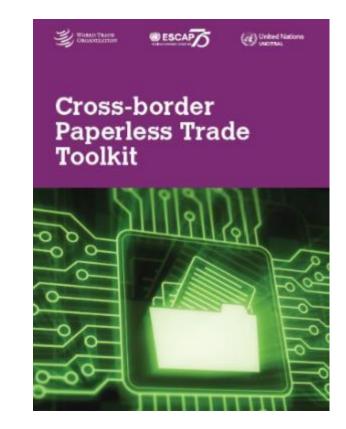
https://www.unescap.org/ourwork/trade-investmentinnovation/trade-facilitationdigital-trade/paperless-trade

## Online Guide

Interactive guide incl.
explanatory notes, good
practices...
ESCAP-UNCITRAL-EIF

https://readiness.digitalizetrade.org/





## **CBPT Toolkit**

ESCAP-UNCITRAL-WTO

https://www.wto.org/english/res\_e/publications\_e/paperlesstrade 2022\_e.htm

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- Existing WTO agreements
- RTAs, including digital economy (partnership) agreements
- CPTA: Framework Agreement on Facilitation of Cross-Border Paperless Trade in Asia and the Pacific
- JSI on e-commerce

## Overarching recommendations on digital trade for sustainable development – APTIR 2023/24

### Align digital trade and investment policy with WTO principles

- Refer to existing WTO agreements and provisions to guide digital trade and investment policies: GATT, TBT, GATS, TRIPS, TRIMS, TFA, ITA, Telecom Reference Paper, etc.
- Adhere to the principles of transparency and non-discrimination.

Leverage agreements, instruments and standards to accelerate regional digital trade cooperation

- Establish mutual recognition of 'equivalence' in standards or procedures.
- Promote regulatory cooperation guided by international standards.
- Integrate capacity building into trade agreement design and implementation.

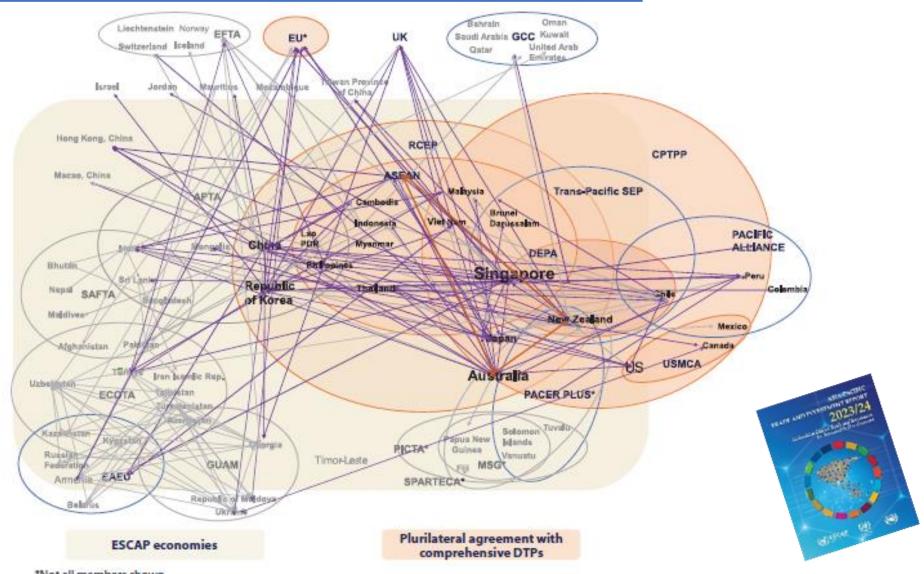
### **Expedite implementation of trade facilitation and digitalization agreements**

- Complete the implementation of the WTO TFA.
- Accelerate the accession and implementation of CPTA.
- Align with UNCITRAL Model Laws.



## Regional trade agreements with digital trade provisions

LLDCs in Asia-Pacific rarely engaged in R



\*Not all members shown

- Signed and enforced agreements with DTPs
- Signed and enforced agreements without DTPs

Blue circle: plurilateral agreement with DTPs; Grey circle: plurilateral agreement without DTPs. Economy that have signed larger number trade agreements with DTPs is presented in a bigger font.

## **Digital Economy Partnership Agreement (DEPA)** (Singapore-Chile-New Zealand +?)



The DEPA is a first of its kind agreement representing a new form of economic engagement and trade in the digital era. It establishes new approaches and collaborations in digital trade issues, promote interoperability between different regimes and addresses the new issues brough about by digitalisation

The DEPA welcomed its first new member, Korea, in May 2024. As of June 2024, six aspirant economies have applied to join the DEPA. They are China, Canada, Costa Rica, Peru, the United Arab Emirates (UAE), and El Salvador.

The DEPA includes the following key features:

Signed by Singapore, Chile and New Zealand



The Protocol to the DEPA entered into force for Singapore, Chile, and New Zealand.

DEPA entered into force for New Zealand and Singapore on 7 Jan 2021, and for Chile on 23 Nov 2021.



The Republic of Korea (ROK) acceded to the DEPA.

#### Facilitate end-to-end digital trade:

#### Digital Identities

Develop safe and secure digital identities that are mutually recognised.

#### E-invoicing

Shorter invoice processing time, faster payment and cost savings when similar e-invoicing standards are adopted.



#### Paperless Trade

Reduce time for document transit and cargo clearance, resulting in lower operating costs.



#### FinTech and E-Payments

Promote cooperation among companies in the FinTech sector and develop FinTech solutions for businesses.

#### Enable trusted data flows:

#### Personal Information Protection

Develop mechanisms to protect personal data being transferred across borders, based on international frameworks.



#### Open Government Data

Expand access to, and use of, open government data to generate new opportunities for businesses, especially SMEs.



#### Cross-border Data Flows

Businesses can transfer information across borders and serve their customers. regardless of where they are located.



#### **Data Innovation and Regulatory** Sandboxes

Facilitate the development of new products and services by promoting data-driven innovation across borders.



#### Build trust in digital systems and facilitate opportunities for participation in the Digital Economy:

#### **Artificial Intelligence**

Promotes the adoption of ethical AI governance frameworks, which factor in principles that the countries have agreed to, in order to harness AI in a responsible manner.



These include: (i) AI should be transparent, fair and explainable, and (ii) AI must have human-centred values.

Adopt or maintain laws and regulations that guard against fraudulent, misleading or deceptive conduct that causes harm to consumers engaged in online commercial activities.

Online Consumer Protection



#### **SMEs Cooperation**

Capacity-building efforts such as a Digital SME Dialogue to promote information sharing and exchange,



#### Digital Inclusivity

Remove barriers to the digital economy and promote digital inclusion and participation.



## The Framework Agreement on the Facilitation of Cross-Border Paperless Trade in Asia and the Pacific (CPTA)

- A UN Treaty: enabling and action-oriented
  - ✓ Open to interested (53) ESCAP member states (voluntary) to become parties
- **□** Objective
  - ✓ To <u>facilitate</u> cross-border paperless trade (data exchange) among willing ESCAP member states by providing a dedicated intergovernmental framework to develop legal and technical solutions
  - ✓ Complementary to the WTO Trade Facilitation Agreement (TFA) as well as (sub)regional efforts



https://www.unescap.org/projects/cpta

## The CPTA: Addressing the challenges to Moving forward on Cross-border Paperless Trade



Adoption of common international standards



Harmonization of legal frameworks



Capacity gaps among the parties (infrastructure & HR)



Cooperation between public and private sectors



Lack of intergovernmental coordination mechanism

## CPTA - Update: 5 LLDCs acceded, more expected

100% growth in number of parties in 2022 (YoY)

**Kyrgyzstan and Russian Federation joined in 2023** 

More countries expected to join in 2024

#### Work on-going on:

- Model protocols for data exchange
- Identification and prioritization of pilot projects
- Capacity building (1<sup>st</sup>
   Paperless Trade Week
   held in June 2024)

Participant	Signature	Ratification, Acceptance(A), Approval(AA), Accession(a)		
Armenia	22 Sep 2017			
<u>Azerbaijan</u>		2 Mar 2018 a		
Bangladesh	29 Aug 2017	13 Oct 2020		
Cambodia	29 Aug 2017			
China	29 Aug 2017	22 Nov 2020 AA		
Iran (Islamic Republic of)	29 Sep 2017	29 May 2020		
Kyrgyzstan		20 Dec 2023 a		
Mongolia		27 Jul 2022 a		
Philippines		23 Dec 2019 a		
Republic of Korea		28 Nov 2022 a		
Russian Federation		18 Aug 2023 a		
Tajikistan		8 Dec 2022 a		
Timor-Leste		5 Apr 2022 a		
Turkmenistan		4 May 2022 a		
Tuvalu		8 Dec 2022 a		

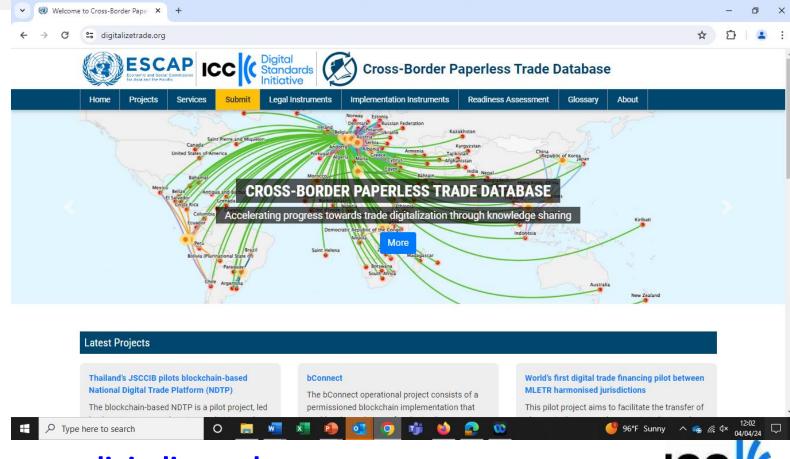
https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&mtdsg\_no=X-20&chapter=10&clang=\_en#EndDec

## **Cross-Border Paperless Trade (CBPT) Database**

- Aims to facilitate the sharing of knowledge and expertise gained from projects and services on cross-border trade digitalization
- A global repository of:
  - relevant projects and services
  - relevant legal instruments, including UNCITRAL model







www.digitalizetrade.org

## JSI stabilized text on "Agreement on e-commerce" [26 July 2024]

SECTION A
SCOPE AND GENERAL PROVISIONS
Article 1: Scope
Article 2: Definitions
Article 3: Relation to Other Agreements
SECTION B
ENABLING ELECTRONIC COMMERCE
Article 4: Electronic Transactions Framework
Article 5: Electronic Authentication and Electronic Signatures
Article 6: Electronic Contracts
Article 7: Electronic Invoicing
Article 8: Paperless Trading
Article 9: Single Windows Data Exchange and System Interoperability
Article 10: Electronic Payments
SECTION C
SECTION C
OPENNESS AND ELECTRONIC COMMERCE
OPENNESS AND ELECTRONIC COMMERCE
OPENNESS AND ELECTRONIC COMMERCE         1           Article 11: Customs Duties on Electronic Transmissions         1           Article 12: Open Government Data         1           Article 13: Access to and Use of the Internet for Electronic Commerce         1           SECTION D         1           TRUST AND ELECTRONIC COMMERCE         1           Article 14: Online Consumer Protection         1           Article 15: Unsolicited Commercial Electronic Messages         1
OPENNESS AND ELECTRONIC COMMERCE         1           Article 11: Customs Duties on Electronic Transmissions         1           Article 12: Open Government Data         1           Article 13: Access to and Use of the Internet for Electronic Commerce         1           SECTION D         1           TRUST AND ELECTRONIC COMMERCE         1           Article 14: Online Consumer Protection         1
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OPENNESS AND ELECTRONIC COMMERCE  Article 11: Customs Duties on Electronic Transmissions
OPENNESS AND ELECTRONIC COMMERCE 1 Article 11: Customs Duties on Electronic Transmissions 1 Article 12: Open Government Data 1 Article 13: Access to and Use of the Internet for Electronic Commerce 1 SECTION D 1 TRUST AND ELECTRONIC COMMERCE 1 Article 14: Online Consumer Protection 1 Article 15: Unsolicited Commercial Electronic Messages 1 Article 16: Personal Data Protection 1 Article 17: Cybersecurity 1 SECTION E 1 TRANSPARENCY, COOPERATION, AND DEVELOPMENT 1
OPENNESS AND ELECTRONIC COMMERCE  Article 11: Customs Duties on Electronic Transmissions

Article 20: Development
SECTION F
TELECOMMUNICATIONS19
Article 21: Telecommunications
SECTION G20
EXCEPTIONS20
Article 22: General Exceptions
Article 23: Security Exception
Article 24: Prudential Measures
Article 25: Personal Data Protection Exception
Article 26: Indigenous Peoples21
SECTION H21
INSTITUTIONAL ARRANGEMENTS AND FINAL PROVISIONS21
Article 27: Dispute Settlement
Article 28: Committee on Trade-Related Aspects of Electronic Commerce
Article 29: Acceptance and Entry into Force
Article 30: Implementation
Article 31: Reservations
Article 32: Amendments
Article 33: Withdrawal
Article 34: Non-application of this Agreement between Particular Parties22
Article 35: Review
Article 36: Secretariat
Article 36: Secretariat         23           Article 37: Deposit         23

### Salient issues:

- Not all WTO members involved in JSI + Not all JSI participants agreed the stabilized text... will this ever become WTO law?
- No market access schedules (on digital services)
- Largely non-binding "rules" text with many exceptions
- Most difficult areas left out, e.g. restrictions on cross-border data flows, data localization/hosting
- No clarity on e-commerce tariff moratorium

→ Digital Economy Partnership Agreement (DEPA) and several DEAs are more comprehensive + make deeper commitments.

## JSI "Agreement on e-commerce" and the CPTA







WTO JSI Agreement on Electronic Commerce and the Framework Agreement on Facilitation of Cross-Border Paperless Trade in Asia and the Pacific (CPTA)

Yann Duval and Tengfei Wang

United Nations Network of Experts for Paperless Trade and Transport in Asia and the Pacific

**Working Paper** 

No. 11 | 2024

- The JSI agreement is different in nature and broader in scope than the CPTA but includes a section on Enabling electronic Commerce, including an article dedicated to paperless trade(ing) and another on electronic single window and interoperability.
  - 2 UNCITRAL model laws mentioned.
- These JSI provisions are found to be consistent with those in the CPTA.
  - They remain essentially non-binding in nature and provide parties with much flexibility... but limited guidance and how they may be implemented.
- → the CPTA provides an effective way for Parties implement the paperless trade-related provisions featured in the JSI text.
- Countries in Asia and the Pacific keen on pursuing their trade digitalization efforts and that have not yet acceded to CPTA are encouraged to accede

## **THANK YOU**

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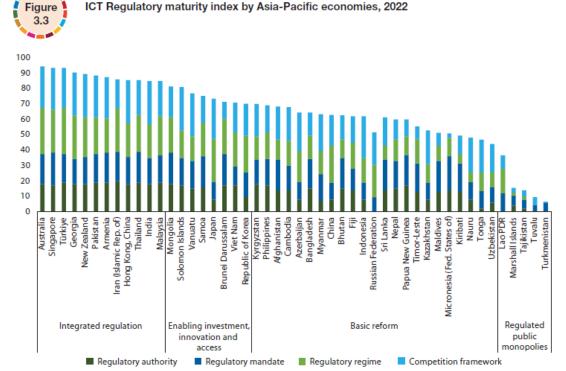
## **ICT** regulatory issues



WTO Basic Telecom Services Agreement and the WTO Telecom Reference Paper are useful guides – WTO of more LLDCs welcome.

State monopolies, the absence of independent regulatory authorities and effective competition policy are quite common in AP LLDCs.

Positive signs of reform in selected countries.



Source: ESCAP, based on ITU ICT Regulatory Tracker (https://app.gen5.digital/tracker/metrics) (accessed September 2023).

Note: The ICT Regulatory Tracker evaluates the maturity of national legal frameworks with scores ranging from 0 to 100. A score of 0 signifies an environment dominated by public monopolies. Scores between 40 and 70 indicate countries that have undergone basic reforms, while scores between 70 and 85 represent environments with integrated regulation. Specifically, within the 70-85 range, the ITU identifies the presence of both telecom and digital regulatory frameworks adhering to best practice.



## Complexity of the policy ecosystem



Measures related to NTBs, digital service, and investment are prevalent

Regulations covering electronic transactions, cybersecurity, and online consumer protection have been established in many LLDCs in AP.

Regulatory environment affecting digital services, e-commerce, online transactions, and investment are significant and diverse.

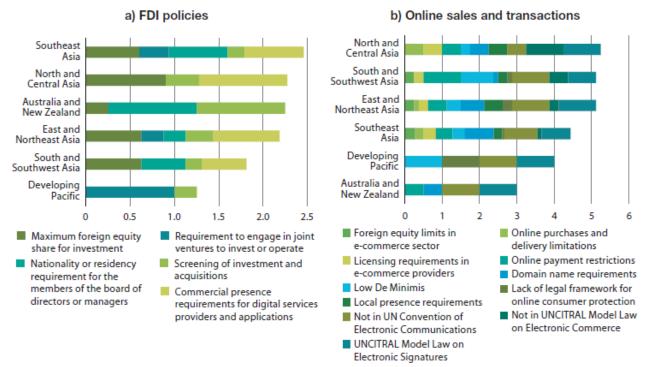
Small businesses may find the policy environment challenging to navigate.

High compliance rule fragmentation can markets.

High compliance cost and prevent MSMEs from markets.



Indicators of policies affecting e-commerce and digital business: Asia-Pacific region, 2022



## **Data regulations**

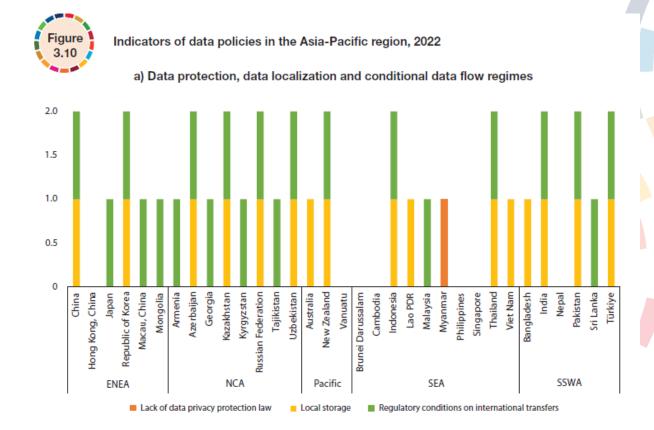


Comprehensive data protection legal framework

Stringent data governance approach

Diverse conditional flow regimes & Undefined scope of adequate data protection

Not in agreements with binding commitments on data transfer







# **Expected trade cost reduction from cross-border paperless trade implementation (Asia-Pacific region)**

Trade digitalization can help to significantly reduce trade costs in the Asia-Pacific region - by approximately 11%.

Asia-Pacific region: trade costs model	WTO TFA (binding only)		WTO TFA (binding + non binding)		WTO TFA+ (binding + non binding + other paperless and cross-border paperless trade)				
	Partially	Fully	Partially	Fully	Partially	Fully			
	implemented	implemented	implemented	implemented	implemented	implemented			
Model 1									
Overall trade	-0.59%	-2.68%	-1.15%	-4.61%	-5.15%	-11.05%			
facilitation	-0.5570	-2.00/0	1.1570	4.0170	3.1370	11.0370			
Model 2									
General trade	-0.46%	-2.05%	-0.61%	-2.94%	-0.86%	-3.42%			
facilitation measures	-0.40%	-2.03/0	-0.01/0	-Z.J4/0	-0.8070	-5.42/0			
Digital trade	_	_	-0.50%	-1.12%	-4.10%	-6.95%			
facilitation measures			0.5070	1.12/0	7.10/0	0.5570			

Source: United Nations ESCAP, based on data from www.untfsurvey.org and ESCAP/World Bank Trade Cost database.